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***Research Department of Employment and Occupation  
Working Paper 05:2004***



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## **The study**

In response to an increasing number of sickness and disability beneficiaries, many countries have launched policies that emphasize the role of case management. This study measures the effect of case-management interview (CMI) on long-term sick-listed employees' probability of returning to work. It is based on combined survey and register data of 1,000 employees sick-listed for more than eight weeks.

The study differs from previous CMI-studies in several respects. In contrast to previous studies, we use instrumental variables (municipal level information) to correct for selection effects in CMI. Furthermore, we distinguish between returning to work for the pre-sick leave employer and a new employer, respectively.

Using a competing hazard rate model, we find that CMI significantly increases the probability of returning to work for the pre-sick leave employer, whereas it has no effect on the probability of returning to work for a new employer. We argue that the effect of CMI may originate from two different sources. First, CMI may motivate sick-listed employees to resume work because it either makes continued benefit receipt appear less attractive or work resumption more attractive. Second, CMI may adjust for asymmetric information about the expected date of work resumption between the employee and the pre-sick leave employer. This may in turn increase the pre-sick leave employer's incentive to retain the employee.

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The paper is written by Senior Researcher, Jan Høgelund, from the National Institute of Social Research and Associate Professor, Anders Holm, from Department of Sociology, University of Copenhagen, and Centre of Applied Microeconometrics, University of Copenhagen.

## 1. Introduction

The number of disability beneficiaries has risen in many countries during the last decades (e.g. Bound and Burkhauser, 1999; Aarts, Burkhauser and de Jong, 1996). This development warrants concern, both because it significantly reduces the supply of labor and puts pressure on public finances. Consequently, reducing long-term sickness absenteeism is high on the political agenda.

Interventions such as vocational rehabilitation are widely regarded by decisions makers and researchers as an effective strategy to reduce work-disability. Case management, as the organization and coordination of health and vocational services to sick-listed individuals, belongs to the group of vocational rehabilitation measures (Martin, 1995; Russo and Innes, 2002). In response to the increasing number of people receiving sickness and disability benefits many governments have launched policy changes that emphasize the role of case management. For example, in 2001 the Norwegian government made an agreement with the social partners that involves a strengthening of case management in sickness benefit cases (Stortinget, 2001). Both the Swedish and the Dutch governments have fortified the responsibility of the pre-sick leave employer in their role as case managers (Satens offentliga utredningar, 1998; Förordning, 2003; Høgelund, 2003). In Denmark the responsibility of the municipal case manager has been increased on several occasions, for example in 1997 where the obligation to perform follow-up evaluations was advanced from 3 to 2 months after the beginning of a sick leave (Folketinget, 1996).

However, it remains an unresolved question if case management increases the return to work of long-term sick-listed employees. To our knowledge, no econometric evaluation of this issue has yet been performed. In the medical literature several randomized controlled trials have been published on the effect of case management in short-term sick leave cases (Fordyce, Brockway, Spengler, 1986; Greenwood, 1990; Faas et al, 1995; Verbeek, Weide, and van Dijk, 2002; Arnetz et. al., 2003). These studies yield mixed evidence of the effectiveness of case management. Only one randomized trial of long-term sick-listed employees has been published (Indahl, Velund and Reikeraas, 1995). This study appears however to suffer from methodological drawbacks.

Our study contributes to this literature by examining whether long-term sick-listed employees that participate in a case management interview (CMI) have a better chance

of returning to work compared to sick-listed employees that do not participate in an interview. In contrast to previous studies, we apply an econometric method to obtain an unbiased estimate of the effect of CMIs. Furthermore, in contrast to earlier studies that evaluated specially designed case management strategies, we assess the effect of a nationwide case management policy. Finally, we argue that CMIs may have diverse effects on the probability of returning to work for the pre-sick leave employer and a new employer, respectively. To test this proposition, which has not been done in previous studies, we distinguish between returning to work for the pre-sick leave employer and a new employer.

## **2. The return to work process**

A number of different factors are known to affect the return to work of long-term sick-listed employees.<sup>1</sup> Numerous studies have found that the mental and physical health of sick-listed employees' influence whether they return to work (Butler, Johnson and Baldwin, 1995; Veerman and Palmer, 2001; see Currie and Madrian, 1999 for an overview of the econometric literature on the relationship between health and labor market status). Socio-demographic characteristics such as sex, age, occupation, seniority, educational attainment, and previous labor market attachment are also often found to be associated with return to work, with females, older, blue-collar employees, low educated, and employees with short seniority and limited previous labor market experience having a below average probability of resuming work (e.g. Johnson and Ondrich, 1990; Butler, Johnson and Baldwin, 1995; Galizzi and Boden, 1996, 2003; Veerman and Palmer, 2001; Høgelund, 2003; Høgelund and Holm, forthcoming). Among these characteristics, educational attainment, seniority, and previous labor market attachment are assumed to reflect flexibility and human capital. Consequently, these variables are supposed to affect work resumption positively because high flexibility and much human capital make it more likely that the employer will offer the sick-listed employee new tasks or a new job.

Economic incentives have been found to be significant in some worker's compensation studies (Meyer and Viscusi, 1995; Oleinick, Gluck, and Guire, 1996; Johnson,

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<sup>1</sup> We disregard policy level factors to limit the scope of the literature review. For a survey of the literature about policy level factors and return to work, see Høgelund (2003).

Baldwin and Butler, 1998; Galizzi and Boden, 2003), but insignificant in other studies (Butler and Worrall, 1985; Aarts and Jong, 1992; Høgelund and Holm, forthcoming).

Demand side conditions have also been found to influence the return to work of long-term sick-listed employees. Several studies have demonstrated that employees in physical demanding jobs have a low chance of resuming work (e.g. Johnson and Ondrich, 1990; Johnson, Baldwin and Butler, 1998; Veerman and Palmer, 2001; Krause et al., 2001; Høgelund, 2003). Characteristics related to companies' organizational structure in terms of ownership and size might also be of importance. Numerous studies have found that private ownership reduces the time off work (e.g. Cheadle et al., 1994; Galizzi and Boden, 1996; Infante-Rivard and Lortie, 1996). The findings about company size are contradictory. While some studies have found that sick-listed employees return to work more quickly when company size is large (Aarts and Jong, 1992; Hunt and Habeck, 1993; Cheadle et al., 1994; Oleinick et al., 1996; Galizzi and Boden, 1996), other studies do not support this (Dasinger et al., 2000; Krause et al., 2001). The findings concerning the influence of unemployment are also mixed. For example, Aarts and Jong (1992) and Høgelund (2003) found that the risk of becoming unemployed and the unemployment level, respectively, have no influence on the probability of returning to work. In contrast, Johnson, Baldwin and Butler (1998) found that a high-level of unemployment reduces the probability of resuming work after an injury for non-back pain diagnoses. A possible explanation for the contradictory findings may be that unemployment matters for the chance of finding a new job, but has no or only modest importance for the possibility of resuming work with the pre-sick leave employer. Our study contributes to this literature by examining how the unemployment level affects the probability of returning to work for the pre-sick leave employer and a new employer, respectively.

Vocational interventions may facilitate the return to work of sick-listed employees. Educational measures appear to have no or even a negative effect (Heshmati and Engström, 2001; Frölich, Heshmati and Lechner, 2000; Høgelund, 2003; Høgelund and Holm, forthcoming), whereas workplace based measures such as job training and adaptations of the working conditions are found to have positive effects (see overview articles of Krause, Dasinger and Neuhauser, 1998; Krause and Lund, 2002).

Case management, defined as a person or a team of persons that plan, organise, and direct the coordination of health and occupational services to the sick-listed individual (Martin, 1995; Russo and Innes, 2002), can be considered as a vocational intervention. To our

knowledge no econometric evaluation of the effectiveness of case management has so far been performed. A number of clinical/medical randomized trials have been performed. The lion's share of these studies concerned however short-term sick-listed individuals and is therefore not directly comparable to the population in the present study (Fordyce, Brockway, Spengler, 1986; Greenwood, 1990; Faas et al, 1995; Verbeek, Weide, and van Dijk, 2002; Arnetz et. al., 2003). These studies provide mixed evidence about the effect of case management.

Indahl, Velund and Reikeraas (1995) seems to be the most comparable study in terms of sickness duration. 975 low back pain patients sick-listed from work for more than eight weeks were randomized into a control group and a comparison group. The intervention group was instructed by a case manager to stay active, live as normal as possible and avoid activities that involve static work of the back muscles. The comparison group received usual case management. Based on an observation period of 13-19 months a proportional hazards rate analysis suggested that the hazards rate to work was 2.23 times bigger in the intervention group than in the control group. The study of Indahl, Velund and Reikeraas (1995) suffered however from several problems that may have biased the measured effect. The study has been found to be of low quality in terms of e.g. randomization, blinding of study participants for treatment, and failure to adjust for observed heterogeneity between individuals in the treatment and control group comparability (van der Weide, Verbeek and van Tulder, 1997).

Our study differs from the mentioned studies in several respects. First, in contrast to these studies that primarily concerned medical oriented case management, the present study concerns case management performed by social caseworkers. Consequently, it is likely that the CMIs are more focused on vocational aspects than on medical aspects. Second, whereas the previous studies evaluated specially designed case management strategies, we assess the effects of a nationwide case management policy. This means that our findings are not restricted to a limited population. Third, we use an econometric approach. This means that we on the one hand avoid problems associated with an experimental design such as cross-overs, non-compliance, and dropouts. On the other hand, we have to deal with problems of unobserved third variables that influence both the selection into CMI and the probability of returning to work. Finally, we distinguish between returning to work for the pre-sick leave employer and a new employer, respectively. Thereby we allow CMI to have diverse effects on the probability of returning to work for the pre-sick leave employer and a new employer.

### **3. The Danish sick leave policy**

The public sickness benefit scheme covers wage earners, unemployed and self-employed persons. The scheme gives full wage compensation up to a ceiling that equals the maximum unemployment benefit. Benefits can normally be received for a maximum of 52 weeks within a period of 18 months.

Municipalities are obliged to make a follow-up assessment of all cases of sickness benefits within eight weeks after the first day of work incapacity, and thereafter every eighth week. The assessment is performed in order to verify that conditions for continued benefit receipt are met and to improve or retain the sick-listed individual's labor market attachment. The municipal case manager should assess if the sick-listed employee will be able to return to work with the pre-sick leave employer, and if this is not possible, whether work resumption with a new employer is an option. If employment on ordinary or special conditions is impossible the municipal case manager should consider if the sick-listed person should be granted a disability benefit.

The follow-up assessment should be based on updated medical, social, and vocational information. The sick-listed individual should be called in for a personal interview if the case manager considers this as necessary. This decision rests with the case manager who, if an interview is required, also decides when it should take place. The assessment should take place in cooperation with the sick-listed individual and other relevant agents such as the employer, medical experts, vocational rehabilitation institutions, unions, and labor market experts.

At the interview the case manager may advise the sick-listed person about contacting the employer, possibilities for partial work resumption, modification of job demands, job counseling, and possibilities for vocational rehabilitation. Based on the follow-up assessment(s) the case manager may refer the client to various types of vocational rehabilitation, e.g. test of vocational abilities, workplace based job training, courses, and long-term education.

Municipalities have strong incentives to apply an active policy that facilitates labor market reintegration of sick-listed people. In addition to the sickness benefit scheme, municipalities are responsible for the administration of social assistance, vocational rehabilitation, disability benefit, and a wage subsidy scheme. Municipalities' expenditures to these



benefits are partly reimbursed by the state with a higher reimbursement rate for active measures as vocational rehabilitation and wage subsidies than for passive measures as sickness benefits and especially disability benefits.

Finally, it should be noted that the Danish labor market policy is fairly deregulated. Employers can quite easily dismiss a sick-listed employee. In a recent survey of employees sick-listed for more than eight weeks 35 percent reported they were dismissed and 17 percent they quitted themselves (Høgelund, Filges and Jensen, 2003). Consequently, a substantial fraction of the sick-listed employees return to work for a new employer.

#### **4. Possible return to work effects of case management interviews**

The case management literature describing the aim and contents of case management suggests that positive return to work effects of CMI may originate from two sources (Martin, 1995; Maki, 1998; Russo and Innes, 2002). First, as the allocation of vocational services is a crucial aspect of case management the effect of CMIs may stem from the effectiveness of vocational services. These services include temporary wage subsidies, job modifications, graded return to work, new job tasks, courses, and education. They are supposed to effect return to work positively for several reasons. Vocational services such as wage subsidies, job modifications, graded return to work, and new job tasks adapt job demands to the capacities of the sick-listed employee thereby making work resumption more feasible. In addition, subsidies reduce the cost of employers. Finally, these services and in particular education and courses may increase the sick-listed individuals' human capital and thus increase their work capacity. Vocational services may influence the probability of return to work for the pre-sick leave employer as well as for a new employer, depending on the type of vocational service.

Second, CMI may have a motivation effect. An important element of the follow-up assessment of the municipal case manager is to verify that the conditions for benefit receipt are fulfilled. Most importantly, it is demanded that the employee is incapacitated for work because of illness or injury and participates in necessary medical and vocational treatment. Such information may make continued benefit receipt appear less feasible or attractive and thereby motivate the sick-listed employee to return to work. The CMI may also have a positive motivation effect because the interview provides the sick-listed employee with in-

formation that makes return to work more feasible or favorable. This could be information about the availability of vocational services, cf. above.<sup>2</sup> As the majority of CMIs take place relatively early in the sickness spell (see section 5), where most sick-listed employees still are attached to the pre-sick leave employer, the motivation effect will predominantly increase return to work for the pre-sick leave employer.

In addition to the above-mentioned effects, we propose that CMI may increase the return to work rate to the pre-sick leave employer because it adjusts for asymmetric information between the employer and the employee. Both the sick-listed employee and the pre-sick leave employer may have incentives to continue the existing job match because they might face search costs if the employment contract is terminated. It is likely therefore that sick-listed employees that anticipate a long work absence underestimate the absence duration when they inform the employer about this. If employers act rationally they will respond by adjusting the expected absence duration upwards. As employers cannot distinguish between underestimated expected absence durations and true expected durations, they will adjust all durations upwards. Consequently, sick-listed employees who state true short expected durations might suffer from this statistical discrimination, because employers might decide to dismiss them. In this case, CMI may confirm the sick-listed employee's initial stated absence duration and thus make the employer reduce the expected absence duration. This will in turn increase the probability that the pre-sick leave employer retains the sick-listed employee.<sup>3</sup>

In sum, the effect of CMI may stem from the allocation of vocational services, increased motivation, and adjustment of asymmetric information. Maybe with the exception of vocational services, we expect that CMI predominantly increases the probability of work resumption with the pre-sick leave employer.

## 5. Data

This paper uses a stratified, representative, sample of wage earners sick-listed for more than eight weeks. A sample of 1,995 sickness benefits cases that were closed during August 2001

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<sup>2</sup> In a similar vein, information about the availability of vocational services may motivate the pre-sick leave employer to facilitate a return to work because vocational services reduce the costs of work retention.

<sup>3</sup> It should be noted that if CMI does not lead to a reduction of the expected absence duration, but only reduces the uncertainty on the expected absence duration, CMI will increase the probability of dismissal. This is shown in appendix A.

and February 2002 was randomly drawn from 52 municipalities. The 52 municipalities were selected so they resemble the 271 Danish municipalities with respect to size and geographically location. A total of 310 persons were excluded because they could not be reached by telephone. The remaining 1,685 long-term sick-listed employees were interviewed by telephone in October-November 2002, in average 18 months after their first day of work incapacity and 10 months after the termination of their sickness benefit case. Information was gathered about socio-demographic characteristics, self-reported diagnosis, and the timing of return to work. Interview was obtained with 1,393 persons. We exclude 36 persons who stated that they were not wage earners.

Parallel to the telephone interviews the 52 municipalities were asked to answer a questionnaire about their general sick leave policy. These data include information about the municipalities' administrative practice with respect to visitation of cases to follow-up, how they collect information about clients, and how they organize the administration. 48 municipalities answered the questionnaire.

Each municipality was also asked to answer a questionnaire about the case management of each of the 1,685 sick-listed employees. These data comprise information about medical examinations, the timing of CMI, contact with the employer and other agents, and vocational rehabilitation activities. Information was obtained for 1,448 persons.

Finally, for 1,683 of the 1,685 sick-listed employees register data was gathered from Statistic Denmark's 'Integrated Database for Labour Market Research' and 'the Database of Health Care Services'. These data include socio-demographic characteristics, information about previous labor market attachment, seniority in pre-sick leave job, and the number of visits to general practitioners.

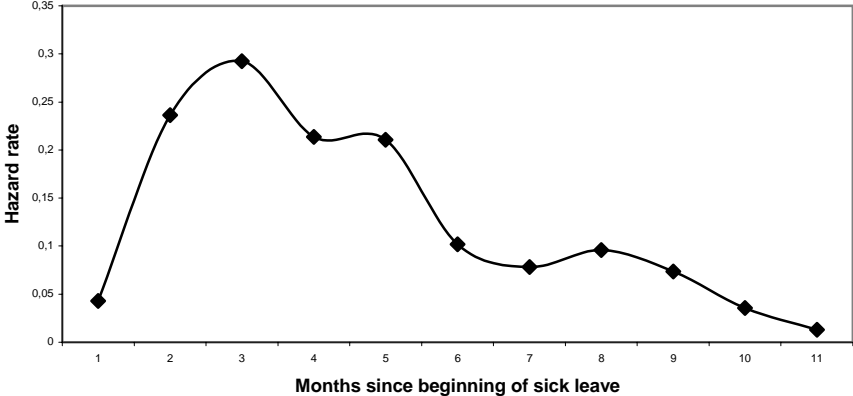
Information from all the different data sources (individual survey, municipal surveys, and register) is available for 1,117 sick-listed employees. 117 cases were excluded because of missing information on the dependent variables (102) and the covariates (15). The remaining 1,000 individuals constitute the analytical sample.

The register data about the 1,683 sick-listed employees allows us to compare the analytical sample with the non-responders. The (logistic regression) analysis suggests that younger, single persons, with low or medium educational attainment, and a relatively weak labor market attachment prior to the beginning of the sick leave (measured as previous em-

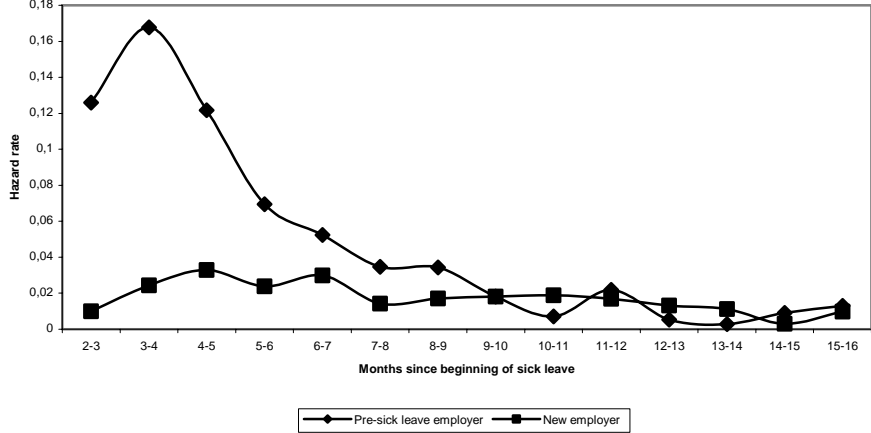
ployment degree, cf. below) are significantly over-represented among the non-responders. We therefore include these covariates in the return to work analysis in section 7.

65 percent of the sick-listed employees participated in at least one CMI. 50 percent of the sick-listed employees returned to work for the pre-sick leave employer, 15 percent returned to work for a new employer, and 35 percent did not return to work during the observation period. Figure 1 and figure 2 shows Kaplan-Meier hazard rates to (the first) case manager interview, to the pre-sick leave employer, and to a new employer.

**Figure 1. Hazard rate to case management interview**



**Figure 2. Hazard rate to pre-sick leave employer and new employer**



The transition to CMI increases fast during the first months of the sickness spell and peaks at three month. Thereafter the hazard rate decreases gradually and after 10 months it is almost zero, cf. figure 1. The hazard rate to the pre-sick leave employer is high during the first 3 to 4 months thereafter it decreases rapidly until the 9th month, cf. figure 2. This development reflects that most transitions to the pre-sick leave employer takes place shortly after being sick-listed.<sup>4</sup> In contrast, the hazard rate to a new employer remains at a relatively low level during the entire observation period.

The covariates in the return to work estimations comprise socio-demographic characteristics, two health indicators, measures of previous labor market attachment, an indicator of the demand for labor, and a measure of the municipalities' disability benefit award policy. Table 1 shows mean, standard deviation, and deciles for covariates used in the analysis (descriptive statistics for covariates included in the analysis of the hazard to CMI are shown in table B1 in Appendix B).

We include two covariates to capture the sick-listed employees' health condition: the number of visits to general practitioners in the year prior to the beginning of the sick leave and the sick leave diagnosis. The sick leave diagnosis is self-reported and it may thus be influenced by recall bias.

The socio-demographic characteristics include gender, age, educational attainment and three measures of labor market attachment prior to the beginning of the sick leave. One measure, the employment degree, is calculated as the ratio between the number of years in employment since the age of 18 and the employee's age. This variable is based on register information between 1980 and the beginning of the sick leave. We construct another measure of previous labor market attachment as the number of jobs held since the age of 20. Finally, we use register information since 1980 to calculate a measure of seniority in the pre-sick leave job.

Previous return to work studies yield mixed evidence about the influence of the demand for labor (Aarts and Jong, 1992; Johnson, Baldwin and Butler, 1998; Høgelund,

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<sup>4</sup> The increase in the hazard rate between the second and the fourth month may reflect inaccuracies in the data because individuals are selected on at least nine weeks durations of sick leave. Hence measurement errors for short durations can only be upwards. Furthermore, durations are measured on a monthly basis. Consequently, to avoid backwards causality between case management (measured in days) and return to work in the econometric analysis, return to work that is measures to take place in month  $t$  is lagged one month. Thus, some individuals, who actually had a case management interview at  $t$  are now coded as if this took place at  $t+1$ . If they return to work in month  $t$  they enter the analysis as if they did not have a case management interview. Therefore this approach underestimates the true effect of our treatment.

2003). Intuitively it appears reasonable to expect that the demand for labor is more important for the probability of returning to work for a new employer than for the pre-sick leave employer. This is so because employers may apply statistical discrimination when they recruit new employees, i.e. employers use previous work-disability to screen out employees whom they *expect* have a low productivity (Stattinger, 1998). As this presupposes an excessive labor supply, we expect that unemployment influences statistical discrimination positively and thus reduce the probability that long-term sick-listed employees will find employment with a new employer. As the pre-sick leave employer has a relatively comprehensive knowledge of the sick-listed employee's human capital it is not necessary for the employer to apply statistical discrimination to the same extent to decide whether or not the sick-listed employee should be retained. The unemployment level will therefore only have a limited impact on the probability of returning to work for the pre-sick leave employer. To test this hypothesis we include the regional unemployment rate measured in the sick leave year.

**Table 1. Mean, standard deviation and deciles for covariates in return to work analysis.**

	Mean	Std.dev	10% decile	90% decile
Diagnosis				
Mental diagnosis (yes=1)	0.173	0.378	0	1
Musculoskeletal diagnosis (yes=1)	0.437	0.496	0	1
Other diagnosis (yes=1)	0.341	0.474	0	1
Do not know (yes=1)	0.049	0.216	0	0
Number of visits to general practitioner the year prior to the sick leave	8.223	9.673	1	18
Female	0.562	0.496	0	1
Age	43.721	11.070	27	57
Living with spouse (yes=1)	0.804	0.397	0	1
Educational attainment				
Primary (yes=1)	0.269	0.444	0	1
Secondary (yes=1)	0.440	0.497	0	1
Tertiary (yes=1)	0.289	0.454	0	1
Previous employment degree (years employed since the age of 18 divided with age minus 18 years)	0.732	0.258	0.341	1
Number of jobs since the age of 20	4.471	4.107	1	8
Number of jobs observed (missing=1)	0.040	0.196	0	0
Seniority (years in sick leave employment since 1980)	4.572	6.071	0	15
Seniority observed (missing=1)	0.135	0.342	0	1
Exit conditions (estimated municipal tendency to award disability benefits)	0.027	0.720	-0.676	0.980
Regional unemployment level in percentages	5.406	1.171	3.9	6.7

The possibilities of exiting the labor market through the disability benefit scheme may influence whether a sick-listed employees will return to work. In a study of long-term sick-listed employees with low back pain diagnoses, Høgelund (2003) found that indi-

viduals from municipalities with a lax disability benefit policy had a below average probability of returning to work. We follow the same approach and use the estimated disability benefit award rate for each municipality. This rate is estimated in an OLS regression as the residual between the estimated award rate for all Danish municipalities and the award rate of each of the 52 municipalities in our data. In order to correct for structural differences between municipalities that may influence the demand for disability benefits the regression includes more than 40 socio-demographic characteristics of the municipalities.<sup>5</sup> The disability benefit award rate relates to the sick leave year.

## 6. Methods

We use a piecewise constant hazard rate model to estimate how various factors affect the sick-listed employees' probability of returning to work. To allow CMI to have diverse effects on the probability of returning to work with the pre-sick leave employer and a new employer we estimate a competing risk hazard model with two different outcomes: 1) return to work for the pre-sick leave employer, and 2) return to work for a new employer. As the information about the timing of return to work,  $t$ , is recorded in months, a discrete time model is used. The model can be expressed in terms of log-odds for returning to work:

$$\ln\left(\frac{P(J = j, T = t | T \geq t)}{P(J = 0, T = t | T \geq t)}\right) = \alpha_j + \beta_{1j}I_{t-1} + \beta_{2j}x_t \quad (1)$$

where,  $J = 0$ , denotes remaining absent from work,  $J = 1, 2$  is returning to pre-sick leave and new employer, respectively. In the model, log-odds for returning to work, either with the pre-sick-leave or a new employer, at time  $t$  is a linear function of CMI at time  $t-1$ ,  $I_{t-1}$ , and a vector of other observed covariates,  $x_t$ . That is, we assume that CMIs have only a short-term effect on the probability of returning to work.<sup>6</sup> Finally,  $\alpha_j$  is a time (month) dependent dummy variable capturing time varying effects on the hazard rate of returning to work.

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<sup>5</sup> The residuals of the OLS regression based on a model developed by Gregersen (1994).

<sup>6</sup> We have tested if further lags were appropriate and found that this was not the case.

To measure the overall effect of CMI, we also estimate a hazard rate model with a single outcome, returning to work either with the pre-sick leave or a new employer.

The analysis is subject to two methodological problems. It is likely that the CMI is an endogenous covariate for returning to work. There might exist unobserved factors that affect both CMI and returning to work. This would be the case if individuals participating in the interviews have worse or better prospects of returning to work than sick-listed individuals on average. If some of these characteristics are not observed and hence cannot be conditioned upon in the analysis, we will experience selection bias in our estimate of the effect of CMIs. Therefore we use the instrumental variables (IV) approach to correct for possible endogeneity of the interview. As instrumental variables that are correlated with CMI and uncorrelated with return to work we use information about the municipalities' administrative practice in sick leave cases, see table B1 in Appendix B for a description of these covariates. That is to say, we assume that the probability of participating in a CMI is high (low) when the sick-listed employee lives in a municipality with an active and/or unbureaucratic (passive and/or bureaucratic) sick leave policy. We also assume that the municipality policy does not affect the chance of returning to work, except indirectly through the CMI. This assumption is supported by a Hausman  $\chi^2$  test suggesting that the two most significant instrumental variables, 'Asks client to participate in a meeting' and 'Has so clear stipulations about when early follow-up must be performed that a computer program in principle could make this decision' (cf. table B2 in Appendix B) are consistent estimators (with  $\chi^2(23)=24.2$ ,  $p=0.393$  and  $\chi^2(23)=17.3$ ,  $p=0.794$ ).

A second problem is related to the municipal covariates that we use as instrumental variables. The information used to construct these covariates was gathered after the sickness benefit cases had been closed. Consequently, the municipal covariates may be biased. To adjust for this, we include two covariates that measure whether or not the municipality within the last three years changed its administrative procedures regarding visitation of cases to follow-up assessment and how they perform the follow-ups.



## 7. Results

Table 2 presents estimates from the hazard rate models of returning to work (column 2), returning to work for the pre-sick leave employer (column 3), and returning to work for a new employer (column 4) (see table B2 in Appendix B for estimation results of the hazard rate model of participating in a CMI).

**Table 2. Hazard rate for returning to work (n=1,000).**

	Return to work		Return to work for pre-sick leave employer		Return to work for new employer	
Case management interview <sup>1)</sup>	1.770	(0.943)*	2.842	(1.094)***	-0.665	(1.697)
Regional unemployment	-0.043	(0.037)	0.007	(0.041)	-0.186	(0.077)**
Diagnosis						
Mental diagnosis	---	---	---	---	---	---
Musculoskeletal diagnosis	0.211	(0.127)*	0.777	(0.165)***	-0.922	(0.211)***
Other diagnosis	0.288	(0.132)**	0.785	(0.168)***	-0.741	(0.237)***
Do not know	-0.144	(0.232)	0.361	(0.276)	-1.045	(0.430)**
Number of previous visits to general practitioner	-0.027	(0.006)***	-0.032	(0.008)***	-0.011	(0.011)
Female	0.035	(0.095)	0.115	(0.106)	-0.190	(0.192)
Age <sup>2)</sup>	-0.076	(0.045)*	0.082	(0.052)	-0.464	(0.093)***
Living with spouse (yes=1)	-0.242	(0.108)**	-0.097	(0.126)	-0.453	(0.200)**
Educational attainment						
Primary	---	---	---	---	---	---
Secondary	0.111	(0.110)	0.172	(0.126)	-0.001	(0.213)
Tertiary	0.272	(0.121)**	0.349	(0.137)**	0.099	(0.244)
Previous employment degree	0.621	(0.203)***	0.842	(0.236)***	-0.010	(0.369)
Seniority	0.010	(0.009)	0.018	(0.009)*	-0.079	(0.029)***
Seniority observed (missing=1)	-0.070	(0.141)	-0.010	(0.162)	-0.331	(0.264)
Number of jobs	0.006	(0.012)	-0.005	(0.014)	0.043	(0.020)**
Number of jobs observed (missing=1)	-0.196	(0.249)	-0.294	(0.294)	0.196	(0.443)
Exit conditions (estimated municipal tendency to award disability benefits)	-0.037	(0.063)	-0.011	(0.070)	-0.177	(0.141)
Baseline, 2 months	-0.584	(0.195)***	0.379	(0.234)	-2.900	(0.422)***
Baseline, 3 months	-0.502	(0.151)***	0.184	(0.186)	-1.870	(0.284)***
Baseline, 4 months	-0.848	(0.188)***	-0.333	(0.229)	-1.532	(0.323)***
Baseline, 5 months	-1.268	(0.183)***	-0.716	(0.224)***	-1.917	(0.318)***
Baseline, 6-7 months	-0.905	(0.175)***	-0.494	(0.220)**	-1.260	(0.271)***
Constant	-1.274	(0.436)***	-4.232	(0.526)***	2.559	(0.773)***

Note: See table 1 for further information about the contents of the covariates. Standard errors between brackets. Significance levels: \*\*\* significant at 1%, \*\* significant at 5%, \* significant at 10%. Baseline duration is lagged 1 month.

1): Estimates obtained from a hazard rate model of the probability of participating in a case management interview, see Appendix B.

2): Estimates multiplied with 10.

We find that CMI has a positive effect on returning to work at a 10 percent significance level. This finding masks however that CMI has diverse effects on the probability of returning to work for the pre-sick leave employer and a new employer. CMI has a positive

and strong impact on returning to work for the pre-sick leave employer, whereas its effect on returning to work for a new employer is negative and insignificant.

This finding supports the hypothesis that CMI has a short-term effect. This may either reflect that CMI motivates the sick-listed employee to resume work or that CMI adjusts for asymmetric information between the employee and the pre-sick leave employer. That is, the pre-sick leave employer receives information from the CMI indicating that the sick-listed employee will return to work sooner than anticipated, which in turn increases the probability that the employer will retain the employee.

As our model estimates only short-term effects, it is most likely that the observed effect does not relate to allocation of sick-listed employees into vocational services, as these measures have only long-term effects.

However, sick-listed employees that enter vocational services might suffer from a short-term looking-in effect, if they enter vocational services immediately after a CMI. As a fraction of our sample enters vocational services our estimates might underestimate the true effect of CMI. Therefore it is a lower bound of the short-term effect of CMI. To get an idea about the magnitude of the downward bias of the locking-effect, we re-estimate the hazard rate models on a sample that only includes those sick-listed employees that did not participate in vocational rehabilitation or received other municipal financed vocational services.<sup>7</sup> An increase in the re-estimated coefficient of CMI will indicate that vocational services established in association with CMIs have a negative short-term locking-in effect on the probability of returning to work.<sup>8</sup> Table 3 shows the estimates of CMI in the three models.

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<sup>7</sup> From the original sample of 1,000 individuals we exclude 167 that participated in vocational rehabilitation (159) or received other vocational services (8) and 37 with missing information on these covariates. Vocational rehabilitation includes measures such as courses, education, test of vocational abilities, wage subsidised job training, whereas other vocational measures comprise economic support to workplace adaptation, aids, and other economic support to vocational services.

<sup>8</sup> However, this procedure might bias our CMI estimates. If sick-listed employees entering vocational services after CMI have lower hazard rates back to work, over and above that induced by the looking-in effect, than those who participate in CMI but does not enter vocational services, the re-estimated coefficient of CMI could be upward biased. Consequently, the re-estimated CMI effect should be interpreted with caution.

**Table 3. Estimates of case management interview in hazard rate models on restricted sample (n=796).**

		Return to work	Return to work for pre-sick leave employer	Return to work for new employer
Case management interview <sup>1)</sup>	2.346	(1.013)**	3.923 (1.155)***	-1.954 (1.851)

Note: The models include the same covariates as the models shown in table 2. The sample is restricted to the sick-listed employees that did not participate in vocational rehabilitation.

1): Estimates obtained from a hazard rate model of the probability of participating in a case management interview, see Appendix B.

This analysis gives further support for a motivation effect or an adjustment for asymmetric information effect. Compared to the estimates in table 2 the coefficient of CMI is bigger in the model for returning to work and especially in the model for returning to work for the pre-sick leave employer.

Returning to the influence of unemployment, we see from table 2 that the unemployment level is insignificant in the model for returning to work. Once again it turns out that this simple outcome measure disguises a significant effect. Whereas the unemployment level has no impact on the probability of returning to work for the pre-sick leave employer, it significantly affects the probability of resuming work with a new employer, i.e. a high unemployment level reduces the probability of returning to work for a new employer. This supports that unemployment increases the use of statistical discrimination in the recruitment process in the open labor market, thereby reducing long-term sick-listed employees' chance of finding a new job. At the same time the finding may reflect that unemployment does not to the same extent influence the pre-sick leave employer's use of statistical discrimination because the employer has a relative comprehensive knowledge of the sick-listed employee's capacities.

Finally, the effects of several of the other covariates underlines the benefits of distinguishing between returning to work for the pre-sick leave employer and a new employer. For example, employees that were sick-listed with musculoskeletal diagnosis and other diagnosis such as heart problems have a high probability of returning to work for the pre-sick leave employer but a low probability of returning to work for a new employer. In contrast, employees that were sick-listed with a mental diagnosis have a low probability of returning to work for the pre-sick leave employer but a high chance of finding a job with a new employer. This could reflect that mental problems in some instances are caused by a poor working climate making it less likely that the sick-listed employee will return to work for the same employer. It might also reflect that mental problems are difficult to handle at the work-

place and as a consequence it might be less complicated to return to work for a new employer than for the pre-sick leave employer. Seniority is another example. Long seniority increases the probability of returning to work for the pre-sick leave employer but reduces the probability of resuming work with a new employer. As seniority increases human capital the first part of this finding may reflect that employers are more committed to retain employees with long seniority. As employees with long seniority often have high salaries the latter part of the finding may reflect that these employees are unable to find a new job because of too high wage demands.

## **8. Conclusion**

This paper examines the effect of an important element of all case management strategies, the case management interview (CMI). We use data from a national survey of 1,000 employees that were sick-listed for more than eight weeks. Applying the instrumental variables approach, we estimate the effect of CMI on the probability that the sick-listed employees return to work. We distinguish between returning to work for the pre-sick leave employer and a new employer in order to allow CMIs to have diverse effects on the probability of returning to work for the pre-sick leave employer and a new employer.

We find that CMI significantly increases the probability of returning to work for the pre-sick leave employer, while it has no significant effect on the probability of returning to work for a new employer. We furthermore find that the effect of CMI apparently not originates from the allocation of effective vocational services to the sick-listed employee.

Instead, we suggest that the observed effect of CMI originates from two potential sources. First, CMI may motivate sick-listed employees to resume work because it either makes continued benefit receipt appear less attractive or work resumption more attractive. Second, CMI may increase the probability of returning to work for the pre-sick leave employer because it adjusts for asymmetric information between the employer and the employee. When sick-listed employees inform their employer about the expected date of work resumption, employees with long expected absence durations may underestimate the duration in order to avoid dismissal. Rational employers will react by adjusting expected work absence durations upwards. Consequently, employers may not only dismiss sick-listed employees who in

reality have long expected work absence durations, but also employees with short durations. As the CMI may confirm that some employees have short expected absence durations, the CMI will increase the probability of work resumption with the pre-sick leave employer. Whether the CMI has a motivation effect, an asymmetric information effect, or both, remains to be verified in future studies.

## Appendix A

In this appendix we briefly outline a model of the effect of the uncertainty (variance) of the work absence duration on the employer's expected profit of retaining the sick-listed employee and hence on the decision of whether or not to retain the sick-listed employee.

The model illustrates that if CMI only leads to a reduction of the uncertainty of the absence duration, CMI will increase the probability of dismissal.

Let  $\pi_k$  be the profit if the sick-listed employee returns to work and let  $\rho$  denote the discount rate of the employer. Let furthermore the expected duration until return to work,  $t$ , be uniform in the interval  $a - b$ . Then the expected profit from returning to work is:

$$E(\pi_k(t)) = E\left(\int_t^{\infty} \pi_k e^{-\rho s} ds\right) = \pi_k \int_a^b \frac{e^{-\rho t} - 1}{\rho(b-a)} dt = \frac{e^{-\rho a} - e^{-\rho b} - \rho(b-a)}{\rho^2(b-a)} \pi_k$$

By defining  $b-a = \delta$  we get:

$$E(\pi_k(t)) = \frac{e^{-\rho(\bar{t}-\frac{\delta}{2})} - e^{-\rho(\bar{t}+\frac{\delta}{2})} - \rho\delta}{\rho^2\delta} \pi_k = \left( \frac{e^{-\rho(\bar{t}-\frac{\delta}{2})} - e^{-\rho(\bar{t}+\frac{\delta}{2})}}{\rho^2\delta} - \frac{1}{\rho} \right) \pi_k$$

where  $\bar{t} = E(t)$ , the employer's expected duration until the sick-listed employee returns to work. We now readily find:

$$\frac{\partial E(\pi_k(t))}{\partial \delta} = \frac{\pi_k}{\rho^2} \left( \frac{\rho e^{-\rho(\bar{t}-\frac{\delta}{2})}}{2\delta} - \frac{e^{-\rho(\bar{t}-\frac{\delta}{2})}}{\delta^2} + \frac{\rho e^{-\rho(\bar{t}+\frac{\delta}{2})}}{2\delta} + \frac{e^{-\rho(\bar{t}+\frac{\delta}{2})}}{\delta^2} \right) > 0$$

that is, an increase (decrease) in the variance of the duration of the return to work of the sick-listed individual yields an increase (decrease) in expected profit of work retention.

Hence, decreasing uncertainty on the timing of the return to work decreases expected profit from retaining the employee. This somewhat contra dictionary result emerges because by decreasing the variance, we not only reduces the maximum expected work absence duration,  $\bar{t} + \frac{\delta}{2}$ , which is discounted the most, but also the minimum expected absence duration,  $\bar{t} - \frac{\delta}{2}$ , which is discounted the least. In sum, we get a decreasing expected profit, by

reducing uncertainty of the timing of the return to work. Consequently, CMIs that only conveys more precise information on the work absence duration should induce employers to dismiss sick-listed employees.

## Appendix B

**Table B1. Mean, standard deviation and deciles for covariates in case management analysis.**

	Mean	Std.dev	10% decile	90% decile
<b>The municipal administration:</b>				
Uses predefined categories in the visitation of new sick leave cases (yes=1)	0.901	0.299	0	1
Requires medical information from general practitioner, hospital or medical specialist (always or often = 1)	0.679	0.467	0	1
Collects information from the client via telephone (always or often = 1)	0.612	0.488	0	1
Asks client to participate in a meeting (always or often = 1)	0.490	0.500	0	1
Has so clear stipulations about when early follow-up must be performed that a computer program in principle could make this decision (yes=1)	0.063	0.243	0	0
Computer program questioned observed (yes=1)	0.060	0.238	0	0
Has changed visitation procedures within the last three years (yes, to a high degree or to some degree=1)	0.743	0.437	0	1
Has changed follow-up procedures within the last three years (yes, to a high degree or to some degree=1)	0.706	0.456	0	1

**Table B2. Hazard rate for participation in case management interview (n=1,000).**

Uses predefined categories in the visitation of new sick leave cases (yes=1)	-0.065	(0.163)
Requires medical information from general practitioner, hospital or medical specialist (always or often = 1)	-0.120	(0.103)
Collects information from the client via telephone (always or often = 1)	0.023	(0.101)
Asks client to participate in a meeting (always or often = 1)	0.285	(0.101)***
Has so clear stipulations about when early follow-up must be performed that a computer program in principle could make this decision (yes=1)	-0.622	(0.229)***
Computer program questioned observed (yes=1)	-0.156	(0.212)
Has changed visitation procedures within the last three years (yes, to a high degree or to some degree=1)	0.464	(0.149)***
Has changed follow-up procedures within the last three years (yes, to a high degree or to some degree=1)	-0.326	(0.129)**
Baseline, 2 months	1.949	(0.174)***
Baseline, 3 months	2.257	(0.180)***
Baseline, 4 months	1.858	(0.204)***
Baseline, 5 months	1.872	(0.228)***
Baseline, 6-7 months	1.614	(0.268)***
Baseline, >8 months	2.301	(0.263)***
Constant	-3.223	(0.235)***



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